## TABLE OF CONTENTS

|   | Reference |       |  |  |  |  |
|---|-----------|-------|--|--|--|--|
|   | Para      | Page  |  |  |  |  |
| Preface   |           | v     |  |  |  |  |
| Overview  |           | vii-x |  |  |  |  |
| PART- A   |           |       |  |  |  |  |
| CHAPTER I   |           |       |  |  |  |  |
| AN OVERVIEW OF PANCHAYATI RAJ IN                                  |           | 1     |  |  |  |  |
| Introduction  | 1.1       | 1     |  |  |  |  |
| Organisational Setup of PRIs                                      | 1.2       | 1-2   |  |  |  |  |
| Functioning of PRIs   | 1.3       | 3     |  |  |  |  |
| Staffing pattern of PRIs  | 1.4       | 3     |  |  |  |  |
| Functioning of various committees                                 | 1.5       | 3-4   |  |  |  |  |
| Fund Flow arrangement at PRI                                      | 1.6       | 4-6   |  |  |  |  |
| Recommendations of the State Finance Commission                   | 1.7       | 6-7   |  |  |  |  |
| Recommendations of the Central Finance Commission                 | 1.8       | 7     |  |  |  |  |
| Primary Auditor   | 1.9.1     | 7-8   |  |  |  |  |
| Audit by Comptroller and Auditor General of India                 | 1.9.2     | 8     |  |  |  |  |
| Audit Report of Primary Auditor                                   | 1.10.1    | 8     |  |  |  |  |
| CAG's Report on Local Bodies                                      | 1.10.2    | 8     |  |  |  |  |
| Response to audit observations                                    | 1.10.3    | 8-9   |  |  |  |  |
| Ombudsman   | 1.11(i)   | 10    |  |  |  |  |
| Lokayukta   | 1.11(ii)  | 10    |  |  |  |  |
| Social Audit  | 1.11(iii) | 10    |  |  |  |  |
| Pending submission of Utilisation Certificate                     | 1.12      | 10    |  |  |  |  |
| Outstanding advances  | 1.13      | 10    |  |  |  |  |
| Non-reconciliation of balances as per the Cash Book               | 1.14      | 10    |  |  |  |  |
| Maintenance of Accounts by PRIs                                   | 1.15      | 11    |  |  |  |  |
| CHAPTER II  |           |       |  |  |  |  |
| PERFORMANCE AUDIT Implementation of Mahatma Gandhi National Rural | 2.1       | 12 27 |  |  |  |  |
| Employment Guarantee Act  | 2.1       | 13-37 |  |  |  |  |
| CHAPTER III<br>COMPLIANCE AUDIT                                   |           |       |  |  |  |  |
| Avoidable loss of interest  | 3.1       | 39-40 |  |  |  |  |
| Infructuous expenditure   | 3.2       | 40-41 |  |  |  |  |
| Misappropriation of Government money of ₹10.12 lakh               | 3.3       | 41-42 |  |  |  |  |

|  | Reference |           |  |  |  |
|--|-----------|-----------|--|--|--|
|  | Para      | Page      |  |  |  |
| PART-B CHAPTER IV AN OVERVIEW OF URBAN LOCAL BODIES  |           |           |  |  |  |
| Introduction   | 4.1       | 43        |  |  |  |
| Organisational setup of ULBs   | 4.2       | 43-44     |  |  |  |
| Functioning of ULBs  | 4.3       | 44        |  |  |  |
| Staffing pattern of ULBs   | 4.4       | 44-45     |  |  |  |
| Functioning of various Committees  | 4.5       | 45        |  |  |  |
| Fund flow arrangement at ULBs  | 4.6       | 45        |  |  |  |
| Recommendations of the State Finance Commission  | 4.7       | 45-46     |  |  |  |
| Recommendations of the Central Finance Commission  | 4.8       | 46        |  |  |  |
| Primary Auditor  | 4.9.1     | 46-47     |  |  |  |
| Audit by Comptroller and Auditor General of India  | 4.9.2     | 47        |  |  |  |
| Audit Report of Primary Auditor  | 4.10.1    | 47        |  |  |  |
| CAG's Report on Local Bodies   | 4.10.2    | 47        |  |  |  |
| Response to audit observations   | 4.11      | 47        |  |  |  |
| Property Tax Board   | 4.12(i)   | 48        |  |  |  |
| Service Level Benchmark  | 4.12(ii)  | 48        |  |  |  |
| Submission of Utilisation Certificate  | 4.13      | 48        |  |  |  |
| Outstanding advances   | 4.14      | 48        |  |  |  |
| Maintenance of Accounts by ULBs  | 4.15      | 48-49     |  |  |  |
| CHAPTER V COMPLIANCE AUDIT   |           |           |  |  |  |
| Implementation of Rajiv Awas Yojana in the State   | 5.1       | 51-61     |  |  |  |
| Implementation of Swachh Bharat Mission  | 5.2       | 62-73     |  |  |  |
| Misappropriation of sale proceeds of PDS commodity   | 5.3       | 73-75     |  |  |  |
| Unfruitful expenditure   | 5.4       | 76-77     |  |  |  |
| Wasteful expenditure   | 5.5       | 77-79     |  |  |  |
| APPENDICES   |           | 1 1 1 1 1 |  |  |  |
| 1.1 Statement showing status of devolution of 29 functions of the State Government to PRIs   | 1.3       | 81        |  |  |  |
| 1.2 Statement showing functions of Standing Committees                                       | 1.5       | 82        |  |  |  |
| 2.1 Statement showing names of test checked districts, Panchayat Samitis and Gram Panchayats | 2.1.5     | 83-85     |  |  |  |
| 3.1 Statement showing unadjusted outstanding   | 3.3       | 86        |  |  |  |

|     |  | Reference |       |
|-----|--|-----------|-------|
|     |  | Para      | Page  |
|     | advance and retention of cash with Sri G C Sahoo, ex-PEO, Rajgada GP   |           |       |
| 3.2 | Statement showing list of dead beneficiaries paid with Old Age Pension after death in 26 GPs of 14 Panchayat Samitis | 3.3       | 87-90 |
| 5.1 | Statement showing DUs not feasible for construction in BeMC under RAY project  | 5.1.3.5   | 91    |
| 5.2 | Statement showing receipt and utilisation of funds under SBM at test checked ULBs                                    | 5.2.4.1   | 92    |
|     | Glossary of Abbreviations  |           | 93-95 |